

Message Text

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PAGE 01 USUN N 02251 01 OF 02 140128Z
ACTION IO-14

INFO OCT-01 AF-10 ARA-10 EUR-12 EA-07 NEA-10 ISO-00
CIAE-00 DODE-00 PM-04 H-01 INR-07 L-03 NSAE-00
NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06 TRSE-00
AID-05 COME-00 EB-07 FRB-03 XMB-02 OPIC-03 LAB-04
EPG-02 SIL-01 OMB-01 /137 W
-----044494 140257Z /75

R 132202Z JUL 77
FM USMISSION USUN NEW YORK
TO SECSTATE WASHDC 4477
INFO AMEMBASSY ABIDJAN
AMEMBASSY CANBERRA
AMEMBASSY MOSCOW
AMEMBASSY NEW DELHI
AMEMBASSY OSLO
AMEMBASSY PORT OF SPAIN
AMEMBASSY PRAGUE
AMEMBASSY SOFIA
AMEMBASSY SUVA
AMEMBASSY TEHRAN
USINT BAGHDAG

C O N F I D E N T I A L SECTION 1 OF 2 USUN 2251

E.O. 11652: GDS
TAGS: PFOR, UNGA, GQ
SUBJECT: PFOR, UNGA, GQ
SUBJECT: COMMITTEE OF 24 (C-24) LANGUAGE ON US MILITARY BASES
IN GUAM

1. BEGIN SUMMARY: ALTHOUGH THE SUB-COMMITTEE ON SMALL
TERRITORIES OF THE C-24 HAS ADOPTED LANGUAGE ON THEUS
MILITARY PRESENCE IN GUAM WHICH IS AN IMPROVEMENT OVER LAST
YEAR, THE C-24 DRAFT CONSENSUS STATEMENT ON MILITARY
ACTIVITIES CONTAINS SUBSTANTIALLY HARSHER LANGUAGE ON
MILITARY BASES THAN LAST YEAR AND, IF ADOPTED BY THE C-24
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PAGE 02 USUN N 02251 01 OF 02 140128Z

IN EARLY AUGUST, WILL PROBABLY RESULT IN A FOURTH COMMITTEE
RESOLUTION ON GUAM ALONG THE LINES OF LAST YEAR. IN
CONSEQUENCE, USUN RECOMMENDS LOBBYING HERE IN NEW YORK AND
IN SELECTED CAPITALS PRIOR TO THE NEXT MEETING OF THE C-24
IN EARLY AUGUST. END SUMMARY.

2. ON JULY 7 THE SUB-COMMITTEE ON SMALL TERRITORIES

OF THE C-24 ADOPTED CONCLUSIONS AND RECOMMENDATIONS ON GUAM. FOLLOWING PROTRACTED AND ACRIMONIOUS NEGOTIATIONS THE FOLLOWING LANGUAGE ON MILITARY BASES FINALLY EMERGED: "NOTING THE STATEMENT OF THE REPRESENTATIVE OF THE ADMINISTERING POWER CONCERNING THE PRESENCE OF UNITED STATES MILITARY BASES IN THE TERRITORY, BUT ABOVE ALL MINDFUL OF THE NEED FOR THE PEOPLE OF GUAM TO BE FULLY ABLE TO CHOOSE FROM AMONG THE OPTIONS OPEN TO THEM CONSISTENT WITH THE DECLARATION CONTAINED IN RESOLUTION 1514 (XV), THE SPECIAL COMMITTEE REITERATES ITS STRONG VIEW THAT THE PRESENCE OF UNITED STATES BASES IN THE TERRITORY SHOULD NOT BE ALLOWED TO INHIBIT THE PEOPLE OF THE TERRITORY FROM EXERCISING FREELY THEIR RIGHT TO SELF-DETERMINATION IN ACCORDANCE WITH RESOLUTION 1514 (XV) AS WELL AS THE PRINCIPLE AND OBJECTIVES OF THE CHARTER."

3. THE DEPARTMENT WILL NOTE THAT THIS LANGUAGE IS BETTER THAN LAST YEAR. THE C-24 WILL CONSIDER THE SUB-COMMITTEE'S REPORT IN EARLY AUGUST. ACCORDING TO AUSTRALIAN MISSION OFFICER FORRESTER, THE NEW LANGUAGE REFLECTS THE IMPROVED ATMOSPHERE IN THE C-24 RESULTING FROM OUR INVITATION TO A C-24 MISSION TO VISIT THE US VIRGIN ISLANDS. OPPONENTS OF THE PRESENT FORMULATION WHO ARGUED FOR CONDEMNATORY LANGUAGE ALONG THE LINES
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PAGE 03 USUN N 02251 01 OF 02 140128Z

OF LAST YEAR'S FOURTH COMMITTEE RESOLUTION ON GUAM WERE BULGARIA AND IRAQ. CUBA, ON THE OTHER HAND, AND INDIA, PLAYED A MORE CONCILIATORY ROLE. WE UNDERSTAND THAT THE IRANIANS, FIJIANS, AND NORWEGIANS, AS WELL AS SUB-COMMITTEE CHAIRMAN KOUAME (IVORY COAST) WERE HELPFUL IN OBTAINING THIS IMPROVED LANGUAGE. ONE ANOMALY THAT WE MAY WISH TO COMMENT UPON IN OUR STATEMENT IN THE FOURTH COMMITTEE ON AMERICAN SAMOA, GUAM AND THE US VIRGIN ISLANDS IS THE DELETION FROM THE PARAGRAPH QUOTED OF REFERENCE TO THE VIEWS OF THE GUAM LEGISLATURE.

4. ON THE OTHER HAND, THE LANGUAGE IN THE PRESENT DRAFT CONSENSUS ON MILITARY ACTIVITIES (A/AC.109/L.1180), WHICH FOLLOWS, IS CONSIDERABLY WORSE THAN LAST YEAR. WE UNDERSTAND THAT VARIOUS DELEGATIONS INCLUDING IRAN, AUSTRALIA AND POSSIBLY NOEWAY WILL OBJECT TO THIS DRAFT FORMULATION WHEN THE C-24 RESUMES MEETING IN EARLY AUGUST. TEXT OF CURRENT DRAFT PARAS 11, 12 AND 13 FOLLOW:

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PAGE 01 USUN N 02251 02 OF 02 140243Z
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C O N F I D E N T I A L SECTION 2 OF 2 USUN 2251

"11. THE SPECIAL COMMITTEE EXPRESSES IT DEEP
CONCERN AT THE MAINTENANCE BY COLONIAL POWERS AND
THEIR ALLIES OF MILITARY BASES AND OTHER INSTALLATIONS
IN THE COLONIAL TERRITORIES UNDER THEIR ADMINISTRATION,
WHERE SUCH INSTALLATIONS SERVE THE GLOBAL STRATEGIC
INTERESTS OF THE POWERS CONCERNED; IT STRONGLY
DEPRECATES THE ESTABLISHMENT OF SUCH MILITARY IN-
STALLATIONS AS BEING INCOMPATIBLE WITH THE PURPOSES
AND PRINCIPLES OF THE CHARTER OF THE UNITED NATIONS
AND OF RESOLUTION 1514 (XV).

"12 THE SPECIAL COMMITTEE FURTHER REITERATES
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PAGE 02 USUN N 02251 02 OF 02 140243Z

ITS CONDEMNATION OF ALL MILITARY ACTIVITIES AND

ARRANGEMENT BY COLONIAL POWERS IN TERRITORIES UNDER THEIR ADMINISTRATION WHICH ARE DETRIMENTAL TO THE INTERESTS AND RIGHTS OF THE COLONIAL PEOPLES CONCERNED, ESPECIALLY THEIR RIGHT TO SELF-DETERMINATION AND INDEPENDENCE. THE SPECIAL COMMITTEE ONCE AGAIN CALLS UPON THE COLONIAL POWERS CONCERNED TO TERMINATE SUCH ACTIVITIES AND ELIMINATE SUCH MILITARY BASES IN COMPLIANCE WITH THE RELEVANT RESOLUTIONS OF THE GENERAL ASSEMBLY. IN THIS CONNECTION, THE SPECIAL COMMITTEE DRAWS PARTICULAR ATTENTION TO PARAGRAPH 10 OF GENERAL ASSEMBLY RESOLUTION 31/143 OF 17 DECEMBER 1976, BY WHICH THE ASSEMBLY CALLED UPON THE COLONIAL POWERS "TO WITHDRAW IMMEDIATELY AND UNCONDITIONALLY THEIR MILITARY BASES AND INSTALLATIONS FROM COLONIAL TERRITORIES AND TO REFRAIN FROM ESTABLISHING NEW ONES."

"13. THE SPECIAL COMMITTEE DEPLORES, AMONG OTHER THINGS, THE LOSS OF LAND IN COLONIAL TERRITORIES FOR MILITARY INSTALLATIONS. WHILE IT HAS BEEN ARGUED THAT THE SERVICING OF SUCH INSTALLATIONS CREATES EMPLOYMENT, NEVERTHELESS THE LARGE-SCALE UTILIZATION OF LOCAL ECONOMIC AND MANPOWER RESOURCES FOR THIS PURPOSE DIVERTS RESOURCES WHICH COULD BE MORE BENEFICIALLY UTILIZED IN PROMOTING THE ECONOMIC DEVELOPMENT OF THE TERRITORIES CONCERNED AND IS THUS CONTRARY TO THE INTERESTS OF THEIR POPULATIONS."

5. TRINIDAD AND TOBAGO MISOFF SEALY INFORMED US THAT SOME DELEGATIONS OBJECT TO MAKING A GENERAL STATEMENT BASED ON THE LANGUAGE OF LAST YEAR'S GENERAL RESOLUTION. CONFIDENTIAL

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PAGE 03 USUN N 02251 02 OF 02 140243Z

HE VIEWS THE ABOVE LANGUAGE, AS SO MANY OTHERS, AS REFLECTING THE "HEATING UP OF THE COLD WAR" AT THE UN.

6. NEWLY-RETURNED C-24 SECRETARY TANAKA INFORMED US THAT HE PERSONALLY DOUBTS THAT ANY CHANGE IN THE MILITARY ACTIVITIES LANGUAGE IS POSSIBLE BECAUSE THE POSITIONS ARE SO DIAMETRICALLY OPPOSED. HE THINKS IT LIKELY THAT THE LANGUAGE WILL SIMPLY BE PUT TO A VOTE. ON THE OTHER HAND, HE SAID THAT C-24 CHAIRMAN SALIM MAY BE ABLE TO MODIFY THE LANGUAGE SOMEWHAT.

7. MISOFF HAS ALSO DISCUSSED THE MILITARY ACTIVITIES LANGUAGE WITH SYRIAN MISOFF GLAYEL AND INDIAN MISOFF DUBEY. GLAYEL SAID THERE MIGHT BE SOME HOPE OF COMPROMISE LANGUAGE BUT WAS NOT

OPTIMISTIC. HE EXPLAINED THAT THE GOS IS PARTICULARLY SENSITIVE TO ALL QUESTIONS RELATED TO MILITARY BASES. BEY WAS SYMPATHETIC TO THE SUGGESTION THAT A CONFRONTATION SIMILAR TO LAST YEAR'S IN THE FOURTH COMMITTEE SHOULD BE AVOIDED IF POSSIBLE, SAID HE HAD BROUGHT THE ABOVE LANGUAGE TO THE ATTENTION OF HIS AMBASSADOR BUT DID NOT HOLD OUT MUCH HOPE FOR ANY IMPROVEMENT OF THE LANGUAGE. HE, LIKE OTHERS, CITED INCREASING US/SOVIET TENSIONS AS THE CAUSE FOR THE OBJECTIONABLE LANGUAGE.

8. COMMENT: IF THE LANGUAGE OF THE DRAFT MILITARY ACTIVITIES CONSENSUS IS ADOPTED AS PRESENTLY DRAFTED, IT WILL BE VERY DIFFICULT TO ACHIEVE MORE ACCEPTABLE LANGUAGE ON THE MILITARY BASES IN GUAM THAN LAST YEAR IN THE FOURTH COMMITTEE GUAM RESOLUTION. WE THEREFORE RECOMMEND SELECTED C-24 LOBBYING IN NEW YORK AND CAPITALS PRIOR TO THE NEXT C-24 MEETING IN THE FIRST WEEK OF AUGUST. WE HAVE ALREADY DISCUSSED OUR ATTITUDE ON MILITARY BASES ON GUAM WITH AUSTRALIA, CONFIDENTIAL

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PAGE 04 USUN N 02251 02 OF 02 140243Z

NORWAY, FIJI, TRINIDAD AND TOBAGO, AND IRAN AND HAVE NO DOUBT THAT THE OTHER C-24 MEMBERS ARE FULLY AWARE OF OUR POSITION. DEMARCHES COULD USEFULLY BE MADE TO THE FOLLOWING: AFGHANISTAN, CHILE, INDIA, INDONESIA, SIERRA LEONE, TUNIS. NOREAY, AUSTRALIA AND TEHRAN SHOULD ALSO BE KEPT INFORMED.

LEONARD

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Message Attributes

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